

Office of the Governor of Guam

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Felix P. Camacho Governor

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2 5 MAR 2009

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The Honorable Judith T. Won Pat Speaker Mina' Bente Nuebi Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

Dear Speaker Won Pat:

Transmitted herewith is Bill No. 9(LS), "AN ACT TO ADD A NEW CHAPTER 48 TO TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO NOTIFICATION OF BREACHES OF PERSONAL INFORMATION" which I signed into law on March 13, 2009 as **Public Law 30-4.**

Sinseru yan Magåhet,

FELIX P. CAMACHO

I Maga'låhen Guåhan Governor of Guam

Attachment: copy of Bill

cc: The Honorable Tina Rose Muña Barnes,

Senator and Legislative Secretary

Office of the Speaker

Judith T. Won Pat, Ed. D.

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Received by

I MINA'TRENTA NA LIHESLATURAN GUÅHAN 2009 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that **Substitute Bill No. 9 (LS)**, "AN ACT TO *ADD* A NEW CHAPTER 48 TO TITLE 9, GUAM CODE **ANNOTATED**, **RELATIVE** TO **NOTIFICATION** OF **BREACHES OF PERSONAL INFORMATION**," was on the 27th day of February, 2009, duly and regularly passed.

I MINA'TRENTA NA LIHESLATURÂN GUÂHAN 2009 (FIRST) Regular Session

Bill No. 9 (LS)

As substituted by the Committee on Public Safety, Law Enforcement and Senior Citizens and amended on the Floor.

Introduced by:

Ray Tenorio
F. B. Aguon, Jr.
F. F. Blas, Jr.
E. J.B. Calvo
B. J.F. Cruz
J. V. Espaldon
Judith P. Guthertz, DPA
T. R. Muña Barnes
T. C. Ada
Adolpho B. Palacios, Sr.
v. c. pangelinan
M. J. Rector
R. J. Respicio
Telo Taitague
Judith T. Won Pat, Ed.D.

AN ACT TO *ADD* A NEW CHAPTER 48 TO TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO NOTIFICATION OF BREACHES OF PERSONAL INFORMATION.

BE IT ENACTED BY THE PEOPLE OF GUAM: Section 1. A new Chapter 48 is added to Title 9, Guam Code Annotated, to read: "CHAPTER 48 NOTIFICATION OF BREACHES OF PERSONAL INFORMATION

§48.10. Legislative Findings and Intent. I Liheslaturan Guåhan finds that both public and private entities on Guam have a duty to safeguard personal information that, if stolen or publicized, may result in crimes such as fraud and identity theft. The anonymity of the global internet, that transcends the borders of sovereign nations, makes it possible for unscrupulous individuals to profit from the theft of personal information and never be brought to justice for their crimes or made to pay restitution. Therefore, it is incumbent upon all entities that are entrusted with such data to maintain strong security systems to ensure that the personal information will always be protected.

It is the intent of *I Liheslatura* to ensure that the personal information of the residents of Guam is protected, by providing procedures for notification of security breaches related to personal information and thereby encouraging individuals and commercial entities, as defined by public law, to provide reasonable security for unencrypted personal information.

§48.20. Definitions. As used in this Chapter:

(a) Breach of the security of a system means the unauthorized access and acquisition of unencrypted and unredacted computerized data that compromises the security or confidentiality of personal information maintained by an individual or entity as part of a database of personal information regarding multiple individuals and that causes, or the individual or entity reasonably believes has caused or will cause, identity theft or other fraud to any resident of Guam.

Good faith acquisition of personal information by an employee or agent of an individual or entity for the purposes of the individual or the entity is not a breach of the security of the system, provided, that the personal information is not used for a purpose other than a lawful

purpose of the individual or entity or subject to further unauthorized 1 disclosure. 2 3 (b) Entity includes corporations, business trusts, estates, 4 partnerships, limited partnerships, limited liability partnerships, limited 5 liability companies, associations, organizations, joint governments, governmental subdivisions, agencies, or instrumentalities, 6 or any other legal entity, whether for profit or not-for-profit. 7 8 Encrypted means transformation of data through the use of (c) an algorithmic process into a form in which there is a low probability of 9 10 assigning meaning without the use of a confidential process or key, or securing the information by another method that renders the data 11 elements unreadable or unusable. 12 Financial institution has the meaning given that term in 13 (d) Section 6809(3) of Title 15, United States Code. 14 *Individual* means a natural person. 15 (e) 16 (f) Personal information means the first name, or first initial, and last name in combination with and linked to any one or more of the 17 following data elements that relate to a resident of Guam, when the data 18 elements are *neither* encrypted *nor* redacted: 19 (1) Social Security number; 20 (2) Driver's license number or Guam identification card 21 number issued in lieu of a driver's license; or 22 23 (3) Financial account number, or credit card or debit card number, in combination with any required security 24 25 code, access code, or password that would permit

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access to a resident's financial accounts.

1		(4) The term <i>does not</i> include information that is lawfully
2		obtained from publicly available information, or from
3		Federal, State, or local government records lawfully
4		made available to the general public.
5	(g)	Notice means:
6		(1) Written notice to the postal address in the records of the
7		individual or entity;
8		(2) Telephone notice;
9		(3) Electronic notice; or
10		(4) Substitute notice, if the individual or the entity required
11		to provide notice demonstrates that the cost of
12		providing notice will exceed Ten Thousand Dollars
13		(\$10,000), or that the affected class of residents to be
14		notified exceeds five thousand (5,000) persons, or that
15		the individual or the entity does not have sufficient
16		contact information or consent to provide notice as
17		described in paragraphs 1, 2, or 3. Substitute notice
18		consists of any two (2) of the following:
19		(A) E-mail notice <i>if</i> the individual <i>or</i> the entity has
20		e-mail addresses for the members of the affected class of
21		residents;
22		(B) Conspicuous posting of the notice on the
23		Website of the individual or the entity, if the individual or
24		the commercial entity maintains a Website; and
25		(C) Notice to major Guam media.

(h) Redact means alteration or truncation of data such that no more than the following are accessible as part of the personal information:

(1) five (5) digits of a Social Security Number, or

(2) The last four (4) digits of a driver's license number,

Guam identification card number or financial account number.

§48.30. Disclosure of Breach of Security of Computerized Personal Information by an Individual *or* Entity.

- (a) General Rule. An individual *or* entity that owns *or* licenses computerized data that includes personal information *shall* disclose any breach of the security of the system following discovery *or* notification of the breach of the security of the system to any resident of Guam whose unencrypted and unredacted personal information was *or* is reasonably believed to have been accessed and acquired by an unauthorized person and that causes, *or* the individual *or* entity reasonably believes has caused *or* will cause, identity theft *or* other fraud to any resident of Guam. *Except* as provided in subsection (d) of this Section, *or* in order to take any measures necessary to determine the scope of the breach and to restore the reasonable integrity of the system, the disclosure *shall* be made without unreasonable delay.
- (b) **Encrypted Information**. An individual *or* entity must disclose the breach of the security of the system *if* encrypted information is accessed and acquired in an unencrypted form, *or if* the security breach involves a person with access to the encryption key and the individual *or* entity reasonably believes that such breach has caused *or* will cause identity theft *or* other fraud to any resident of Guam.

(c) An individual *or* entity that maintains computerized data that includes personal information that the individual *or* entity *does not* own or license *shall* notify the owner *or* licensee of the information of any breach of the security of the system as soon as practicable following discovery, *if* the personal information was, *or* if the entity reasonably believes was, accessed and acquired by an unauthorized person.

(d) Notice required by this Section may be delayed *if* a law enforcement agency determines and advises the individual *or* entity that the notice will impede a criminal *or* civil investigation, *or* homeland *or* national security. Notice required by this Section must be made without unreasonable delay after the law enforcement agency determines that notification will no longer impede the investigation *or* jeopardize national *or* homeland security.

§48.40. Procedures Deemed in Compliance with Security Breach Requirements.

(a) Information Privacy or Security Policy. An entity that maintains its own notification procedures as part of an information privacy or security policy for the treatment of personal information and that are consistent with the timing requirements of this Chapter shall be deemed to be in compliance with the notification requirements of this Chapter if it notifies residents of Guam in accordance with its procedures in the event of a breach of security of the system.

(b) Compliance with Federal requirements.

(1) A financial institution that complies with the notification requirements prescribed by the Federal Interagency Guidance on Response Programs for Unauthorized Access to Customer Information and Customer Notice is deemed to be in compliance with this Chapter.

(2) An entity that complies with the notification requirements *or* procedures pursuant to the rules, regulations, procedures, *or* guidelines established by the entity's primary *or* functional Federal regulator *shall* be in compliance with this Chapter.

§48.50. Violations.

- (a) A violation of this Chapter that results in injury *or* loss to residents of Guam may be enforced by the Office of the Attorney General.
- (b) Except as provided by §48.40 of this Chapter, the Office of the Attorney General shall have exclusive authority to bring action and may obtain either actual damages for a violation of this Chapter or a civil penalty not to exceed One Hundred Fifty Thousand Dollars (\$150,000) per breach of the security of the system or series of breaches of a similar nature that are discovered in a single investigation.
- **§48.60. Applicability**. This Chapter *shall* apply to the discovery *or* notification of a breach of the security of the system that occurs on *or* after the effective date of this Chapter.
- **§48.70. Effective Date.** This Chapter *shall* take effect one hundred twenty (120) days after the date of enactment.
- **§48.80. Preemption.** This Chapter deals with subject matter that is of island-wide concern, and it is the intent of *I Liheslatura* that this Chapter *shall* supersede and preempt all rules and regulations regarding the matters expressly set forth in this Chapter."